

10 BILLS

# **MODEL STATE LEGISLATION**







#### MODEL STATE LEGISLATION

#### Introduction

The new state legislative session is nearly upon us—in many cases, the first full session since passage of the Every Student Succeeds Act, the long overdue rewrite of No Child Left Behind. At the federal level, ESSA garnered broad, bipartisan support that is all too uncommon in today's fractious times. As implementation proceeds at the state and local level, our challenge is to ensure that ESSA fulfills its potential to be a game changer for America's students, regardless of their zip code.

Among the biggest changes is replacing No Child Left Behind's punitive, one-size-fits-all approach with new state-developed, student-centered accountability systems, which fully take effect in the 2017-18 school year. In preparation for the shift, each state must submit to the U.S. Department of Education a detailed plan for implementing ESSA; the plans are due as early as March 2017.

This package is a tool to support advocacy to shape those plans. It contains 10 model bills that codify key elements of ESSA: incorporating indicators of equity and opportunity in state-developed accountability systems; reducing testing; giving educators, parents, and other stakeholders a say in decision-making; creating true community schools; and holding charter schools to the same standards of transparency and accountability as traditional public schools.

The model bills are just that—models meant to be adapted to local circumstances as necessary, including how they are used. For example, in some cases, the best approach may be recasting them as state regulations or resolutions to shape policy discussions with your state department or board of education, not persuading your state legislature to pass them.

Keep the big picture in sight. Our ultimate goal is to restore the focus of the original Elementary and Secondary Education Act: equity and opportunity for all students, no matter what zip code they live in. That means standing up, speaking out, and advocating for what is right at the state and local level along with parents and other community allies. As states and school districts gain flexibility and authority, we need to work with them, prod them, and hold them accountable—in short, make sure they get it right.



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#### 1 MODEL STATE LEGISLATION 2 **Equity and Student Opportunity** 3 4 This Act provides for a comprehensive school improvement needs assessment and resource 5 scan. 6 7 Section . Findings 8 The State finds that a broad range of measures of school effectiveness, resources, and supports 9 should be used to direct needed resources to schools, allow for self-evaluation and 10 improvement, and allow for transparency. They should not be used to place an undue emphasis 11 on measuring over learning, or simply to label as failures schools with few resources or high 12 percentages of students who need extra support, without recognizing the challenges these 13 schools and students face, the efforts these schools and students make, and the supports these 14 schools and students need. 15 Section \_\_\_\_\_. Statement of Purpose 16 17 The purpose of this Act is to ensure that all children in the State have a fair, equal, and 18 significant opportunity to obtain a high-quality education and reach, at a minimum, proficiency 19 on challenging State academic achievement standards and State academic assessments. This 20 purpose can be accomplished by— 21 Ensuring that high-quality academic assessments, accountability systems, teacher 22 preparation and training, curriculum, and instructional materials are aligned with 23 challenging State academic standards so that students, teachers, parents, and 24 administrators can measure progress against common expectations for student 25 academic achievement; 26 (b) Meeting the educational needs of low-achieving children in our State's highest-poverty 27 schools, limited English-proficient children, migratory children, children with 28 disabilities, Indian children, neglected or delinquent children, and young children in 29 need of reading assistance; 30 (c) Closing the achievement gap between high- and low-performing children, especially 31 the achievement gaps between minority and non-minority students, and between 32 disadvantaged children and their more advantaged peers; 33 Holding schools, local educational agencies, and the State accountable for improving 34 the academic achievement of all students, and identifying and improving low-35 performing schools that have failed to provide a high-quality education to their 36 students, while providing alternatives to students in such schools to enable the 37 students to receive a high-quality education;

(e) Distributing and targeting resources sufficiently to make a difference to local educational agencies and schools where needs are greatest;

- (f) Improving and strengthening accountability, teaching, and learning by using State assessment systems designed to ensure that students are meeting challenging State academic achievement and content standards and increasing achievement overall, but especially for the disadvantaged;
- (g) Providing greater decision-making authority and flexibility to schools and teachers in exchange for greater responsibility for student performance;
- (h) Providing children an enriched and accelerated educational program, including the use of schoolwide programs or additional services that increase the amount and quality of instructional time;
- (i) Promoting schoolwide reform and ensuring the access of children to effective, scientifically based instructional strategies and challenging academic content;
- (j) Significantly elevating the quality of instruction by providing staff in participating schools with substantial opportunities for professional development;
- (k) Coordinating services under all parts of Title I of the Elementary and Secondary Education Act with each other, with other educational services and, to the extent feasible, with other agencies providing services to youth, children, and families; and
- (I) Affording parents substantial and meaningful opportunities to participate in the education of their children.

## Section \_\_\_\_\_. Comprehensive Support and Improvement Plan

- (a) For each school identified for comprehensive support and improvement pursuant to Section 1111(d) of the Elementary and Secondary Education Act, the local educational agency shall, in partnership with stakeholders (including principals and other school leaders, teachers, and parents), locally develop and implement a Comprehensive Support and Improvement Plan for the school to improve student outcomes, that—
  - (1) Is informed by all indicators described in Section 1111(c)(4)(B) of the Elementary and Secondary Education Act, including student performance against Statedetermined long-term goals;
  - (2) Includes evidence-based interventions;
  - (3) Is based on a school-level needs assessment;
  - (4) Identifies resource inequities, which may include a review of local educational agency and school level budgeting, to be addressed through implementation of such Comprehensive Support and Improvement Plan;
  - (5) Is approved by the school, local educational agency, and State educational agency; and

1 (6) Upon approval, is monitored and periodically reviewed by the State educational 2 agency. 3 The plan described in subsection (a) shall be developed in accordance with Section [X] 4 of this Act. 5 6 Section \_\_\_\_. Development of Plan 7 (a) The plan described in [previous section] shall— 8 (1) Be finalized not later than one year after the date of the school's designation 9 pursuant to Section 1111(d) of the Elementary and Secondary Education Act; 10 (2) Be developed by a planning team consisting of stakeholders, including principals and other school leaders, teachers, and parents; 11 12 (3) Result in additional support following unsuccessful implementation of such plan 13 after a number of years determined by the local educational agency. 14 (b) The planning team shall agree on a needs assessment tool that permits analyses of 15 inputs, policies, practices, and outputs across multiple domains. 16 17 Section \_\_\_\_\_. Implementation of Plan 18 In implementing the Comprehensive Support and Improvement Plan approved under Section [X], the local educational agency, in consultation with the school receiving funds pursuant to 19 20 Section 1111 of the Elementary and Secondary Education Act, and with the approval of the 21 [State Education Agency], shall— 22 (a) Use a rigorous review process to recruit, screen, select, and evaluate any external 23 partners with whom the local educational agency will partner; 24 (b) Align other Federal, State, and local resources to carry out the activities supported 25 with funds received under Section 1003(b)(1) of the Elementary and Secondary 26 Education Act; and 27 (c) As appropriate, modify practices and policies to provide operational flexibility that 28 enables full and effective implementation of the plan.

#### 1 **MODEL STATE LEGISLATION** 2 **Opportunity-to-Learn Indicators** 3 4 This Act requires at least 3 indicators of school quality and limits certain ESSA academic 5 indicators to a weight of no more than 51 percent in the State accountability system. 6 7 Section . Findings 8 The State finds— 9 (1) Test scores are often an inadequate comparative measure of the quality of individual 10 schools because they fail to take into account the opportunities to learn provided to 11 students and other school quality measures; 12 (2) The U.S. Department of Education's Civil Rights Data Collection confirms wide 13 variations in the opportunities to learn provided students; 14 (3) An example of the variation shown by the Civil Rights Data Collection is rigorous high 15 school course availability data from 2013-2014, whereby 33 percent of high schools 16 with high Black and Hispanic student enrollment offer calculus compared to 56 percent 17 of high schools with low Black and Hispanic student enrollment, and 48 percent of high 18 schools with high Black and Hispanic student enrollment offer physics compared to 67 percent of high schools with low Black and Hispanic student enrollment; 19 20 (4) Test scores only measure a narrow range of the educational and civic goals of public 21 education; 22 (5) Test scores often reflect out-of-school factors facing disadvantaged students, and not 23 the varying achievement of individual schools in improving the performance of 24 disadvantaged students; 25 (6) An excessive focus on test scores under No Child Left Behind led to a new law, the 26 Every Student Succeeds Act, allowing for the use of school quality indicators in State 27 accountability systems in addition to test scores and other academic indicators; and 28 The Every Student Succeeds Act is designed to allow performance on school quality 29 indicators, as well as test scores and other academic indicators, to be used as a focus 30 for developing school improvement plans. 31 32 Section . Limitations 33 The statewide accountability system used to meet the requirements of Section 34 1111(c)(4)(B)(iv) of the Elementary and Secondary Education Act, as amended by the 35 Every Student Succeeds Act, must include at least 3 [or insert other number] 36 opportunity-to-learn indicators that measure the comparative opportunities provided 37 to students in individual schools or provide other measures of school quality, none of 38 which can be primarily based on student testing;

(b) To ensure that opportunity-to-learn school quality indicators play an important role through the State accountability system, test scores, graduation rates, and other academic achievement measures required by Section 1111(c)(4)(B)(i), (ii), (iii) and (iv) of the Elementary and Secondary Education Act, as amended by the Every Student Succeeds Act, may not have (in the aggregate) more than 51 percent of the weight in the State system of school differentiation required by Section 1111((c)(4)(C) of the Act.

# MODEL STATE LEGISLATION SMART Act

This Act requires auditing at the state and school district level to look for and reduce duplicative and unneeded assessments.

# Section \_\_\_\_\_. Findings

The State finds that—

- (a) One essential part of educating students successfully is assessing their progress in learning to high standards. Done well and thoughtfully, assessments are tools for learning and promoting equity. They provide necessary information for educators, families, the public, and students themselves to measure progress and improve outcomes for all learners. Done poorly, in excess, or without clear purpose, they take valuable time away from teaching and learning, draining creative approaches from our classrooms. In the vital effort to ensure that all students in America are achieving at high levels, it is essential to ensure that tests are fair, of high quality, take the minimum necessary time, and reflect the expectation that students will be well-prepared for success in college and careers.
- (b) Testing should be a part of good instruction, and should present useful information and questions that push students' critical thinking skills, so that students gain valuable experience even while taking them. Assessments should also provide timely, actionable feedback to students, parents, and educators that can be used to guide and inform instruction and provide additional supports for students. Assessments should aid leaders' decisions to target resources and supports. No standardized test should ever be given solely for educator evaluation.
- (c) High-quality assessment systems should measure student knowledge and skills against state-developed college- and career-ready standards in a way that elicits complex student demonstration of knowledge, and provide an accurate measure of student achievement and growth.
- (d) Local school districts, in collaboration with the [name of State Education Agency], should determine how to balance instructional time and the need for high-quality assessments. As a matter of guidance, the U.S. Department of Education recommends capping the percentage of instructional time students spend taking required statewide standardized assessments—children should not spend more 2 percent of their classroom time taking such tests. Parents should receive formal notification if their child's school exceeds this cap; an action plan should be publicly posted to describe the steps that will be taken to review and eliminate unnecessary assessments, and come into compliance. Students do best on high-quality assessments that actually

- measure critical thinking and complex skills they are exposed to during strong instruction, which should be the focus. Local school districts should take concrete steps to discourage and limit the amount of test preparation activities.
- (e) Assessments should be fair, including providing fair measures of student learning for students with disabilities and English learners. Accessibility features and accommodations must level the playing field so tests accurately reflect what students really know and can do. The same assessments of subjects like reading, writing, science, and math should be given consistently statewide, so that teachers and leaders have a clear picture of which students are meeting expectations and which students need additional supports and interventions to succeed.
- (f) Local school districts should ensure that every parent receives information, in an understandable format, about any tests students are required to take, including (1) the purpose; (2) the source of the requirement; (3) when information about student performance will be provided to parents and teachers; (4) how teachers, principals, and district officials will use information about student performance; and (5) how parents can use that information to help their children.
- (g) Assessments provide critical information about student learning, but no single assessment should ever be the sole factor in making an educational decision about a student, an educator, or a school. Information from sources such as school assignments, attendance, portfolios, and projects can help measure a student's academic performance. In addition, factors including chronic absenteeism, student surveys, and indicators of discipline and school climate can help create a comprehensive understanding of students' needs and how schools are doing. For educators, observations of practice, student surveys, and contributions to the school community can provide valuable information to ensure a comprehensive evaluation of performance, and to help educators strengthen their skills to improve student growth and academic achievement.
- (h) While some tests are for accountability purposes only, the vast majority of assessments should be tools in a broader strategy to inform instruction and learning. In a well-designed testing strategy, assessment outcomes are not only used to identify what students know, but also inform and guide additional teaching, supports, or interventions that help students master challenging material.

### Section \_\_\_\_\_. Implementation

Not later than 6 months after the enactment of this Act, the [State Education Agency] shall—

- (a) Implement systems to collect, manage, and analyze assessment data;
- (b) Put in place tools which support assessment literacy;

1	(c)	Take such steps as may be necessary to increase transparency and timeliness about					
2		the	purp	ose of statewide assessment to parents and make assessment results			
3		available to parents and educators in a timely manner and understandable forma					
4	(d)	Imp	rove	the quality of assessments by ensuring assessments remain valid, reliable, and			
5		alig	ned v	vith the State's challenging content and achievement standards, as well as			
6		elim	inati	ng and replacing out-of-date or unaligned assessments.			
7			_				
8				Idits of State Assessment Systems and Local Assessments			
9	(1)	AUDIT REQUIREMENTS—Not later than one year after a State receives a grant under					
10		Section 6111 of the Elementary and Secondary Education Act, the [State Education					
11		Agency] shall—					
12		(A)		duct an audit of the State assessment system;			
13		(B)		ure that each local educational agency receiving funds under this Elementary			
14				Secondary Education Act—			
15			(i)	Conducts an audit of each local assessment administered by the local			
16				educational agency; and			
17			(ii)	Submits the results of such audit to the State.			
18		(C)	Rep	ort the results of each State and local educational agency audit conducted			
19			und	er subparagraphs (A) and (B)—			
20			(i)	In a publicly available format, such as a widely accessible online platform;			
21				and			
22			(ii)	With appropriate accessibility provisions for individuals with disabilities and			
23				individuals with limited English proficiency.			
24	(2)			CES FOR LOCAL EDUCATIONAL AGENCIES—In carrying out paragraph (1)(B),			
25		the [State Education Agency] shall develop and provide local educational agencies with					
26		resc	resources, such as guidelines and protocols, to assist the agencies in conducting and				
27		reporting the results of the audit required under paragraph (1)(B).					
28	(3)	STA	TE AS	SESSMENT SYSTEM DESCRIPTION—An audit of a State assessment system			
29		con	ducte	ed under paragraph (1) shall include a description of each State assessment			
30		carr	ied o	ut in the State, including—			
31		(A)	The	grade and subject matter assessed;			
32		(B)	Wh	ether the assessment is required under Section 1111(b)(3) of the Elementary			
33			and	Secondary Education Act;			
34		(C)	The	annual cost to the State Education Agency involved in developing,			
35			pur	chasing, administering, and scoring the assessment;			
36		(D)	The	purpose for which the assessment was designed and the purpose for which			
37			the	assessment is used, including assessments designed to contribute to systems			
38			of c	ontinuous improvement of teaching and learning;			

1 (E) The time for disseminating assessment results; 2 (F) A description of how the assessment is aligned with the State's academic content 3 standards; 4 (G) A description of any State law or regulation that established the requirement for 5 the assessment; 6 (H) The schedule and calendar for all State assessments given; and 7 A description of the State's policies for including students with limited English 8 proficiency and students with disabilities. 9 (4) LOCAL ASSESSMENT DESCRIPTION—An audit of a local assessment conducted under 10 paragraph (1) shall include a description of the local assessment carried out by the 11 local educational agency, including— 12 (A) The descriptions listed in subparagraphs (A), (D), and (E) of paragraph (3); 13 (B) The annual cost to the local educational agency of developing, purchasing, 14 administering, and scoring the assessment; 15 (C) The extent to which the assessment is aligned to the State's academic content 16 standards; 17 (D) A description of any State or local law or regulation that establishes the 18 requirement for the assessment; and 19 (E) In the case of a summative assessment that is used for accountability purposes, 20 whether the assessment is valid and reliable, and consistent with nationally 21 recognized professional and technical standards. 22 (5) STAKEHOLDER FEEDBACK—Each audit of a State assessment system or local 23 assessment system conducted under subparagraph (A) or (B) of paragraph (1) shall 24 include feedback on such system from education stakeholders, which shall cover 25 information such as— 26 (A) How educators and administrators use assessment data to improve and 27 differentiate instruction; 28 (B) The timing of release of assessment data; 29 (C) The extent to which assessment data is presented in an accessible and 30 understandable format for educators, parents, students, if appropriate, and the 31 community; 32 (D) The opportunities, resources, and training educators and administrators are given 33 to review assessment results and make effective use of assessment data; 34 (E) The distribution of technological resources and personnel necessary to 35 administer assessments; 36 (F) The amount of time educators spend on test preparation; 37 (G) The assessments that administrators, educators, parents, and students, if 38 appropriate, do and do not find useful;

(H) The amount of time students spend taking the assessments; and 1 2 (I) Other information as appropriate. 3 (6) STATE PLAN ON AUDIT FINDINGS— 4 (A) PREPARING THE STATE PLAN—Not later than 6 months after a State conducts an 5 audit under paragraph (1) and based on the results of such audit, the State shall, 6 in coordination with the local educational agencies under the jurisdiction of the 7 State, prepare a plan to improve and streamline State assessment systems and 8 local assessment systems, including through activities such as— 9 Eliminating any assessments that are not required by Section 1111(b)(3) of 10 the Elementary and Secondary Education Act and that— 11 Are low quality; (I) 12 (II) Not aligned to the State's academic content standards; 13 (III) In the case of summative assessments used for accountability 14 purposes, are not valid or reliable, and are inconsistent with nationally 15 recognized professional and technical standards; 16 (IV) Do not contribute to systems of continuous improvement for teaching 17 and learning; or 18 (V) Are redundant; 19 (ii) Supporting the dissemination of promising practices from local educational 20 agencies or other States that have successfully improved assessment quality 21 and efficiency to improve teaching and promote student growth and 22 academic proficiency; 23 (iii) Supporting local educational agencies or consortia of local educational 24 agencies to carry out efforts to streamline local assessment systems and 25 implementing a regular process of review and evaluation of assessment use 26 in local educational agencies; 27 (iv) Supporting appropriate uses of assessment data, which may include 28 appropriate use of student assessment data as one of multiple measures of 29 student learning for teacher and school leader performance and evaluation; 30 and 31 (v) Providing professional development to teachers and school leaders on 32 selecting and implementing formative assessments, designing classroom-33 based assessments, and assessment and data literacy. 34 35 Section \_\_\_\_\_. Modifications and Improvements 36 To the extent the State has developed the assessments and standards required by Section 37 1111(b) of the Elementary and Secondary Education Act, the [State Education Agency] shall

- administer those assessments and carry out other activities making use of the results of those
   efforts, including—
  - (a) Developing challenging State academic content and student academic achievement standards and aligned assessments in academic subjects for which standards and assessments are not required by Section 1111(b) of the Elementary and Secondary Education Act;
  - (b) Developing or improving assessments of English language proficiency necessary to comply with Section 1111(b)(7) of the Elementary and Secondary Education Act;
  - (c) Ensuring the continued validity and reliability of State assessments;

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- (d) Refining State assessments to ensure their continued alignment with the State's academic content standards and to improve the alignment of curricula and instructional materials;
- (e) Developing multiple measures to increase the reliability and validity of State assessment systems;
- (f) Strengthening the capacity of local educational agencies and schools to provide all students the opportunity to increase educational achievement, including carrying out professional development activities aligned with State student academic achievement standards and assessments;
- (g) Expanding the range of accommodations available to students with limited English proficiency and students with disabilities to improve the rates of inclusion of such students, including professional development activities aligned with State academic achievement standards and assessments; and
- (h) Improving the dissemination of information on student achievement and school performance in a timely manner and understandable format to parents and the community, including the development of information and reporting systems designed to identify best educational practices based on scientifically based research or to assist in linking records of student achievement, length of enrollment, and graduation over time.

#### 1 **MODEL STATE LEGISLATION** 2 **Opting Out of Testing** 3 4 This Act "holds harmless" school districts due to parents and quardians who choose to have 5 their children opt out of statewide assessments. 6 7 Section . Findings 8 The State finds— 9 (1) Federally mandated student testing, labeling of schools, and school punishments 10 under No Child Left Behind too often had unfair and negative effects on students and 11 their schools: 12 (2) The Every Student Succeeds Act seeks to correct many of the problems of No Child Left 13 Behind but maintains a significant reliance on mandatory statewide assessments; 14 (3) The Elementary and Secondary Education Act, as amended by the Every Student 15 Succeeds Act, allows States to determine the weight of student test non-participation 16 in a State accountability system [specifically, Section 1111(c)(4)(E)(iii) and Section 17 1111(e)(1)(B)(iii)(XI)]; 18 (4) The Elementary and Secondary Education Act, as amended by the Every Student 19 Succeeds Act, defers to State decisions on parents' right to opt their children out of 20 mandatory testing by stating that nothing in its testing requirements "shall be 21 construed as preempting a State or local law regarding the decision of a parent to not 22 have the parent's child participate in the academic assessments" [Section 23 1111(b)(2)(K)]; 24 (5) Parents and legal guardians who excuse their students from testing required pursuant 25 to the Elementary and Secondary Education Act, as amended by the Every Student 26 Succeeds Act, should be able to do so without fearing harmful and unfair impacts on 27 their students and schools. 28 29 Section . No Adverse Consequences to Students, Teachers, or Schools by Reason of 30 Parents' Excusing Their Children from Assessments Required by Federal Law 31 It shall be unlawful for the State Department of Education, any school district, or any officer or 32 employee of the State Department of Education or of any school district to: 33 (1) Impose or cause to be imposed on a public school student any adverse 34 consequences—including, but not limited to, consequences relating to course grades, 35 grade promotion, graduation, placement in advanced academic programs, or 36 participation in extracurricular activities—by reason of the public school student's 37 having been excused by their parents or guardians from taking any assessment used to

- meet the requirements of the Elementary and Secondary Education Act as amended by the Every Student Succeeds Act;
  - (2) Impose or cause to be imposed on a public school teacher any adverse consequences—including, but not limited to, consequences relating to teacher evaluations or pay—by reason of one or more of the teacher's students having been excused by their parents or guardians from taking any assessment used to meet the requirements of the Elementary and Secondary Education Act as amended by the Every Student Succeeds Act; or
  - (3) Impose or cause to be imposed on a public school any adverse consequences—including, but not limited to, consequences relating to school grades or school interventions—by reason of one or more of the school's students having been excused by their parents or guardians from taking any assessment used to meet the requirements of the Elementary and Secondary Education Act as amended by the Every Student Succeeds Act.

Section \_\_\_\_\_. No Adverse Consequences to Teachers for Counseling Students and/or Parents on Parents' Right to Excuse their Children from Assessments Required by Federal Law It shall be unlawful for any school district, or any officer or employee of any school district, to discipline or discharge a teacher by reason of that teacher having counseled parents and/or students regarding the exercise of any rights this State may grant parents and guardians to excuse their students from taking assessments used to meet the requirements of the Elementary and Secondary Education Act, as amended by the Every Student Succeeds Act.

#### Section . Reporting for Transparency Allowed

Nothing in this Act should be construed as limiting the State Department of Education, any school district, or any officer or employee of the State Department of Education or of any school district from requiring transparency in school reporting about the number of students who do not take assessments used to meet the requirements of the Elementary and Secondary Education Act, as amended by the Every Student Succeeds Act. However, such reporting may only be done in a manner that respects student and educator privacy.

#### Section \_\_\_\_\_. Encouraging Test Participation Allowed

Nothing in this Act should be construed as limiting the State Department of Education, any school district, or any officer or employee of the State Department of Education or of any school district from encouraging test participation of all students and subgroups of students at a rate of 95 percent or more on federally-required tests by providing to parents and guardians evidence of educational benefits from test participation.

1		MODEL STATE LEGISLATION								
2	Family and Community Involvement									
3										
4	This Act	establishes a program to increase and enhance family and community involvement in								
5	schools									
6										
7	Section 1. Short Title									
8	This Act	may be cited as the "Family and Community Involvement Enhancement Act."								
9										
10	Section 2. Findings									
11	_	islature finds the following:								
12	(1)	Parents or guardians are the first and most important teachers of their children.								
13	(2)	Parents or guardians play a crucial role in the development of a child in their formative								
14	(0)	years.								
15	(3)	Schools around the nation have found that parent or guardian compacts increase								
16	(4)	successful parent or guardian involvement in the education of their children.								
17	(4)	A parent or guardian compact provides opportunities for parents or guardians and								
18 19	<b>(</b> E)	their families to learn how to help their children succeed in school.  The presence of school-community liaisons enhances outreach efforts with specific								
20	(5)	knowledge of a community's history, language, and cultural background.								
21		knowledge of a community's history, language, and cultural background.								
22	Section	3. Purpose								
23		pose of this Act is to encourage and expand the adoption of parent or guardian								
24	•	ts that further parent or guardian involvement, as well as foster community								
25										
26	51.64.65	, and an area of the second of								
27	Section	4. Policy on Parent or Guardian Compacts								
28	The State Department of Education shall establish a policy which requires each school to									
29	establish a process under which parents or guardians of a child enrolled in a public school in the									
30	State shall be provided an opportunity to enter into a school-parent or school-guardian									
31	compact. Such compact shall commit the parents or guardians to assist and cooperate with the									
32	educati	onal process of such child.								
33										
34	Section	5. Contents of Parent or Guardian Compact								
35	The parent or guardian compact described in Section 4 shall describe how the school, the									
36	school district, and the parent or guardian will work together in a mutually supportive and									
37	respectful partnership to help the child succeed in school. Such compact shall include, at a									
38	minimum—									

- (1) A description of the responsibility of the school and school district to provide a high-quality curriculum and instructional program in a supportive and effective learning environment that enables each child to meet the academic achievement standards established by the State;
- (2) A commitment by the school and school district to assist and encourage active participation by the parent or guardian by doing all of the following:
  - (A) Establishing a process that promotes ongoing two-way communication between home and school on a regular basis, including effective and timely communication with families in multiple formats; in-language materials and those accessible to the hearing or visually impaired; and, where appropriate, on-site interpreters.
  - (B) Providing information to the parents or guardians on State academic standards for each grade and subject area, including sharing individual student data with parents (consistent with laws and regulations regarding privacy), as well as dissemination and discussion of school data in a timely manner.
  - (C) Providing information to the parents or guardians about the expectations of the school and school district regarding the behavior of children, ensuring materials are in multiple languages and formats.
  - (D) Promoting the availability of school, school district, and community resources to strengthen school programs and their connection to parents or guardians.
  - (E) Supporting professional development opportunities for teachers and other staff to enhance understanding of effective parent or guardian involvement strategies, including providing time for collaboration between teachers and other staff and between teachers and staff and families.
  - (F) Encouraging, where appropriate, collaboration with institutions of higher education to infuse family and community involvement in education into teacher and administrator preparation programs.
- (3) A commitment by the parents or guardians to share responsibility for pupil learning through:
  - (A) Ensuring that the child arrives at school prepared to learn.
  - (B) Fostering learning at home; giving appropriate assistance, motivation, and modeling; monitoring homework; and giving feedback to teachers.
  - (C) Attending school meetings.

- (D) Communicating regularly with teachers and other school staff, as needed, in a meaningful manner.
- (E) Familiarization with State, school, and school district academic standards for appropriate grade and subject areas.

- (F) Participating, as appropriate, in decisions related to the child and the programs of the school.
- (G) Engagement in other successful parent or guardian involvement best practices directly related to student achievement and school improvement goals.

#### **Section 6. Policy on School-Community Liaisons**

The State Department of Education shall establish a policy which ensures each school district hires and trains school-community liaisons that enhance outreach efforts with knowledge of a community's history, language, and cultural background.

#### Section 7. Parental Leave for School Activities

- (a) LEAVE POLICY. An employee employed by an employer in the State is entitled to take paid leave, not to exceed 3 hours in any one-month period and not to exceed 30 hours in any academic year, for the purpose of attending parent-teacher conferences, school-related activities, or in the case of an emergency. Such paid leave shall be in addition to any other paid leave provided by such employer.
- (b) MAXIMUM TIME AND WRITTEN VERIFICATION. An employer may require that leave be taken in a maximum of 2-hour segments and that the employee provide written verification from the school or school district of the conference or emergency.
- (c) SCHEDULING OF LEAVE TIME. An employee shall make a reasonable attempt to schedule conferences for which leave may be taken under this section outside of regular work hours. In scheduling conferences for which leave may be taken, the State Department of Education shall require schools and school districts to exercise best efforts to accommodate the schedules of parents and guardians of children.
- (d) NOTICE OF LEAVE. An employee taking leave described under this section shall provide the employer with notice of the leave at least one week prior to the date of the leave, except in the case of an emergency, including the written verification specified in subsection (b) of this section.
- (e) SPECIAL RULE. Nothing in this section should be construed to prohibit an employer from granting to employees leave provisions or leave benefits that are greater than the requirements for leave as described in this section.
- (f) COLLECTIVE BARGAINING AGREEMENTS. This section shall apply to the rights of employees and the obligations of employers subject to a collective bargaining agreement.
- (g) OTHER POLICIES. This section shall not apply to an employer that has a written policy allowing its employees parental leave to attend parent-teacher conferences or other emergencies if the employer's written parental leave policy allows parental leave that is at least equal to the parental leave specified in this section.

#### (h) DEFINITIONS. In this section—

- (1) "Academic year" means the period of time, not to exceed 12 consecutive months, allotted by a school for the completion of one grade level of study.
- (2) "Employee" means any person, employed for at least 30 hours a week, who is the parent or guardian of a child enrolled in a public school in the State for students in kindergarten through high school.
- (3) "Employer" means a person who regularly engages the services of at least 25 employees at the same time and includes the State and all political subdivisions of the State.
- (4) The term "parent or guardian" includes a foster parent or other person standing in loco parentis (such as a grandparent or stepparent with whom the child lives, or a person who is legally responsible for the child's welfare).

#### 1 **MODEL STATE LEGISLATION** 2 **Stakeholder Engagement** 3 4 This Act formalizes meaningful ongoing stakeholder engagement. 5 6 Section \_\_\_\_\_. Findings 7 The State finds— 8 (1) The Elementary and Secondary Education Act, as amended by the Every Student Succeeds Act, calls for State, district, and school consultation, coordination, 9 10 involvement, or partnership with a wide range of stakeholders in implementing the 11 provisions of the Act, including the development of State plans, local plans, and school 12 improvement plans, and the development of several grant programs; 13 (2) The U.S. Department of Education issued a "Dear Colleague" letter on June 23, 2016 14 emphasizing the role of stakeholder engagement in implementation of the Every 15 Student Succeeds Act: 16 (3) Educational programs work best when stakeholder experience and expertise inform 17 the development and implementation of the programs; and 18 Stakeholder buy-in in the development of education programs facilitates program 19 implementation. 20 21 Section \_\_\_\_\_. Implementation of Stakeholder Consultation 22 (a) In implementing the requirements of the Elementary and Secondary Education Act, as 23 amended by the Every Student Succeeds Act, wherever a provision calls for State, 24 district, or school consultation, coordination, involvement, or partnership [hereinafter 25 "consultation"] with teachers, parents, and other stakeholders, the following 26 stakeholders shall be consulted in addition to any other governmental organizations 27 (such as school boards and Native American tribes) whose consultation is required by 28 law or regulation: 29 Teachers; (i) 30 (ii) Principals and other school leaders; (iii) Paraprofessionals; 31 32 (iv) Specialized instructional support personnel; 33 (v) Librarians; 34 (vi) Higher education faculty and academic staff; 35 (vii) Parents; 36 (viii) Students; 37 (ix) Community-based organizations; 38 (x) Civil rights organizations; and

- (xi) Additional stakeholders at the discretion of the State, district, or school.
   (b) Where the individuals described in subsection (a) are represented by an organization or association, such as a union, the chosen designee of the organization or association shall be included in the core consultation process.
   (c) The consultation required in this section shall not be necessary if stakeholders in a specific category do not exist or are not willing or able to participate after good faith
  - specific category do not exist or are not willing or able to participate after good faith efforts to include them.
  - (d) The consultation process described in this section should at a minimum—

- (i) Be accessible to all stakeholders and provide support and accommodations for stakeholders participation;
- (ii) Include multiple opportunities for input from early planning to plan finalization and plan implementation;
- (iii) Involve opportunities for stakeholders to engage in dialogue with the State, district, or school as a group such as through a planning committee whose meetings are held at times and places that are convenient for stakeholders and in a manner which is not financially burdensome to participants;
- (iv) Involve efforts to reach consensus between stakeholders and the State, district, or school;
- (v) Be public and transparent consistent with privacy statutes; and
- (vi) Result in, among other things, a report describing the consultation process that can be included as required in any related State, district, or school plan or grant application.

#### 1 **MODEL STATE LEGISLATION** 2 **Community Schools Competitive Grant Program** 3 4 This Act addresses the needs of students, families, and other residents of under-resourced 5 communities through the establishment of sustainable community schools featuring high 6 impact opportunities, collaborations, and services. 7 8 Section . Purpose 9 The purpose of this Act is to— 10 Ensure high-quality educational opportunities and improved educational outcomes for 11 all students through investment in sustainable community schools. 12 2. Use the authority of state legislative bodies to support and fund the planning, 13 development, implementation, and evaluation of sustainable community schools. 14 3. Elevate sustainable community schools as a comprehensive solution to problems 15 facing public schools, especially in poor communities. 16 4. Document and evaluate lessons learned from community schools programs to develop 17 a set of best practices to be shared locally, statewide, and nationwide. 18 5. Elevate community schools as an important component of a viable long-term public 19 safety strategy that reduces and prevents crimes through the provision of community 20 resources and better academic outcomes. 21 22 Section . Findings 23 The Legislature finds that— 24 (1) Too many students in the State—particularly students of color and poor students— 25 attend schools that are persistently low-performing. In order to ensure high-quality 26 educational opportunities and improved educational outcomes for all students, the 27 State must invest in approaches that are supported by research and consistent with 28 best practices in the field. 29 (2) This bill builds on more than 20 years of work designing and implementing full-service 30 community schools in high poverty neighborhoods and complements language in the 31 federal Every Student Succeeds Act, which incorporates community schools funding 32 opportunities. 33 (3) Poverty dramatically impacts the education and well-being of children. Studies 34 demonstrate that the results of poverty impact at least the following areas negatively: 35 physical health outcomes, cognitive outcomes, school achievement outcomes, 36 emotional or behavioral outcomes, youth employment, and food security. The school's 37 core mission, to educate a jurisdiction's children, is profoundly dependent on

ameliorating the symptoms of poverty as much as possible. Community schools are an

- effective strategy to combat some of the consequences of poverty and provide all children with an opportunity to thrive.
- (4) Quality and equitable education is a long-term public safety strategy. Measures to reduce school dropouts, increase access to health and mental health services, and improve employment prospects are proven alternatives to expensive, and often inhumane, attempts to reduce crime via criminalization and incarceration. Studies show that a 10 percent increase in the graduation rate leads to a 9.4 percent reduction in the crime rate. This effect may also be multiplied, as an increase in the graduation rate will also lead to an increase in real wages and lower unemployment rates.

  Moreover, a one-year increase in education level reduces the crime rate by 1.7 percent. A report from the Alliance for Excellent Education finds that the nation could save as much as \$18.5 billion in annual crime costs if the high school male graduation rate increased by 5 percentage points.
- (5) The Legislature can drive dramatic improvements in public education, student health, student achievement, and community safety by creating opportunities for local education agencies, schools, and community partners to collaborate in the planning and operation of sustainable community schools and by creating pathways for parents, teachers, other school staff, and members of the broader community to engage meaningfully in these processes.

#### **Section 102. Definitions**

- (a) "Applicant" means a school, local education agency, consortium (meaning a group consisting of one or more schools), or community partners and/or organizations (including government agencies that are not LEAs) that propose to work with one another to plan and/or implement community school programming pursuant to Section 104. The "applicant" will serve as the fiscal agent for the consortium.
- (b) "Classified staff" means Education Support Professionals and Specialized Instructional Support Personnel of a school, excluding teachers.
- (c) "Covered school site" means any school site at which an eligible school has proposed or has been funded to provide community school programming under Section 103 or Section 104.
- (d) "Community partner" means a community stakeholder, including but not limited to parents and parent organizations, students and student organizations, early learning programs, the business community, civil rights organizations, civic engagement organizations, advocacy groups, local civic and community-based organizations, local governmental agencies, local school employee organizations, and institutions of higher education.

- (e) "Community organization" means a non-profit organization that has been in existence for 3 years or more, and has a verifiable track record of working with the community surrounding the covered school site on education and other issues.
  - (f) "Community school programming" means services, activities, and opportunities described under Section 103(g).
  - (g) "Consortium" means a group, consisting of one or more schools or a local education agency, and community partners and/or community organizations (which can include government agencies that are not LEAs) that propose to work with one another to plan and/or implement community school programming pursuant to Section 104.
  - (h) "Grantee" means an applicant that has been granted a sustainable community school operational grant under Section 104.
  - (i) "High-quality childcare or early childhood education programming" means educational programming for preschool-aged children grounded in research and consistent with best practices in the field.
  - (j) "Lead partner agency" is the organization that joins the school to manage and lead the work of developing and sustaining the community school.
  - (k) "Trained health care professional" means a health care practitioner with formal education and clinical training who is credentialed through certification, registration and/or licensure to deliver high-quality patient care services for the identification, prevention, and treatment of diseases, disabilities, and disorders.
  - (I) "Relevant experts" means individuals, institutions, or organizations with experience in the design, implementation, or evaluation of programs related to the topics described in this legislation.
  - (m) "Education Support Professional" means a classified public school employee of a State or of any political subdivision of a State who works in any school grade in any of the following 9 occupational specialties:
    - (1) Paraprofessional (paraeducator, education assistant, instructional assistant) services.
    - (2) Clerical and administrative services.
    - (3) Transportation services.
    - (4) Food and nutrition services.
    - (5) Custodial and maintenance services.
    - (6) Security services.

- (7) Health and student services.
- (8) Technical services.
- (9) Skilled trades.
- (n) "Specialized Instructional Support Personnel" means
  - (1) School counselors, school social workers, and school psychologists.

(2) Other qualified professional personnel, such as school nurses, speech language pathologists, and school librarians involved in providing assessment, diagnosis, counseling, educational, therapeutic, and other necessary services (including related services as that term is defined in the Individuals with Disabilities Education Act) as part of a comprehensive program to meet student needs.

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#### Section 103. Sustainable Community School Program Funding

- (a) The State Education Agency shall make grants available to plan, implement, and improve sustainable community schools. A request-for-proposal process must be used in awarding grants, and proposals shall be evaluated and scored on the basis of criteria consistent with this section. Proposals may be submitted by applicants, provided that each covered school site referenced in the proposal is:
  - (1) A Title I school that is among the lowest-achieving 15 percent of Title I schools in the State; or
  - (2) A secondary school that is eligible for, but does not receive, Title I funds that is among the lowest-achieving 15 percent of secondary schools in the State; or
  - (3) A high school that has had a graduation rate as defined in 34 CFR 200.19(b) that is less than 60 percent over 3 years; or
  - (4) Any school the State Education Agency determines is a school in poverty that would benefit from community school programming.
- (b) The State Education Agency shall establish and enforce a policy prohibiting discrimination on the basis of race, national origin, religion, sex, disability, sexual orientation, gender expression or identity, housing status, or immigration status in the development and administration of community school programming.
- (c) Technical assistance, including but not limited to grant writing and support for the design of non-discriminatory community school programming, must be made available to applicants. Such technical assistance may be provided by the State Education Agency directly or by an organization with demonstrated experience with community schools planning in partnership with community organizations or civic engagement organizations funded by the State Education Agency through a request-for-proposal process to provide such technical assistance.
- (d) Sustainable community school planning grants may be awarded, pursuant to Section 104, to applicants who have demonstrated an initial need to implement a sustainable community schools program but are in need of additional planning to establish or expand existing programming. Schools unready to implement programming immediately shall use their grant funds for up to one year of planning. At the end of this period the school must submit a Community School Plan, pursuant to Section 104.

- 1 (1) Applicants that have demonstrated readiness to begin operation of a sustainable 2 community school program and submitted a Community School Plan, pursuant to 3 Section 104, need not use the first year of the grant for planning and will be 4 awarded sustainable community school operational grants. 5 (2) Sustainable community school operational grants shall be no more than [X] 6 dollars and shall supplement, not supplant, existing services and funds. 7 Upon award of a sustainable community school operational grant, each grantee must 8 establish a Community School Planning and Oversight Team responsible for developing 9 school-specific programming goals, assessing program needs, and overseeing the 10
  - process of implementing expanded programming at each covered site. The team shall meet the following requirements:

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- (1) The Community School Planning and Oversight Team shall be comprised of 12-15 people with no less than one-third parents/residents, one-third teachers and other classified staff, and include the following stakeholders:
  - (A) PRINCIPAL. The school principal shall be a voting member, not chair the
  - (B) COMMUNITY PARTNERS (including representatives from the lead partner agency).
  - (C) PARENTS/RESIDENTS. If the school has a relevant civic association or parentteacher organization, or civic engagement organization (such as a Parent Teacher Association chapter), the lead partner agency or principal shall ask it to select representatives.
  - (D) TEACHERS AND CLASSIFIED STAFF. A minimum of one teacher, one Education Support Professional, and one Specialized Instructional Support Personnel shall represent this group. Where the local employee organization is the exclusive representative for school staff members in one or more of these categories, it shall select the representative from that category. In cases where there is not an exclusive representative but rather competing organizations, the employee organization with the most members shall select the representative for that category of employee.
  - (E) Upon selection, the school leadership team shall immediately appoint 2 representatives from the community who are not parents, teachers, classified staff, or students to serve as voting members.
  - (F) Following the selection of the community representatives, the school leadership team shall select a chair to guide its work.
- The school leadership team for a high school shall have between 12-15 members, meet the requirements of Section 103(e)(1)(A)-(D), and include 2 students, elected by students of the school, who shall serve as voting members.

- 1 (3) The school leadership team at each grantee's covered school site or sites shall be 2 responsible for overseeing baseline analyses. Each such school leadership team 3 shall also have ongoing responsibility for monitoring the development and 4 implementation of sustainable community school operations and programming at 5 each school site and shall issue recommendations to school leadership, the Local 6 Education Agency, and community partners on a regular basis and summarized in 7 an annual report. These reports shall also be made available to the public at the 8 school site and on school and district websites. 9 Upon award of a sustainable community school operational grant, each successful (f) 10 applicant shall hire a Resource Coordinator to coordinate services at each covered 11 school site. If proposing to serve 3 or more sites, the eligible district shall also hire a 12 Program Director to coordinate activities across covered school sites. Resource 13 Coordinators and Program Directors shall work collaboratively with school leadership
  - (g) Each applicant school must demonstrate how it plans to implement:
    - (1) Positive discipline practices such as restorative justice;
    - (2) Curricula that is engaging, culturally and socially relevant, and academically rigorous;

and school leadership teams to provide the services and programs that meet school

- (3) Wraparound supports such as physical and mental health services, social services, and academic enrichment programs;
- (4) An emphasis on high-quality teaching, not on high-stakes testing; and
- (5) Parent and community engagement plans so the full community actively participates in decision-making processes.
- (h) In addition, each eligible school shall propose to arrange for the provision of at least 2 of the following types of community school programming at each covered school site:
  - (1) Early childhood:
    - (A) Early childhood education;

and community needs and priorities.

- (B) Programs under the Head Start Act, including Early Head Start programs;
- (C) Child care services;
- (2) Academic:

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- (A) Academic support and enrichment activities, including expanded learning time;
- (B) Summer or after-school enrichment and learning experiences;
- (C) Job training, internship, and apprenticeship opportunities (such as building trades apprenticeship and/or industry certification programs) and career counseling services;

1			(D)	Programs that provide assistance to students who have been truant,	
2				suspended, or expelled;	
3			(E)	GED programs for youth and community members;	
4			(F)	Specialized instructional support services;	
5			(G)	College classes, early college high school model;	
6		(3)	Pare	ental involvement:	
7			(A)	Programs that promote parental involvement and family literacy;	
8			(B)	Parent leadership development activities;	
9			(C)	Parenting education activities;	
10		(4)	Mer	ntal and physical health:	
11			(A)	Mentoring and other youth development programs, including peer	
12				mentoring and conflict mediation;	
13			(B)	Youth leadership development opportunities;	
14			(C)	Juvenile crime prevention and rehabilitation programs;	
15			(D)	Home visitation services by teachers and other professionals;	
16			(E)	Developmentally appropriate physical education;	
17			(F)	Nutrition services;	
18			(G)	Primary health and dental care;	
19			(H)	Mental health counseling services;	
20		(5)	Con	nmunity involvement:	
21			(A)	Service and service-learning opportunities;	
22			(B)	Adult education, including instruction in English as a second language;	
23			(C)	Homeless prevention services, affordable housing, and mortgage revision	
24				services;	
25			(D)	Community development/organizing training/opportunities; and/or	
26			(E)	Other programming designed to meet school and community needs and	
27				community development opportunities identified through the school	
28				leadership team analysis described in 104(b).	
29	(i)	Eligi	ble so	chools must integrate into their operations funding and services accessed	
30		fron	rom any among the following provisions of the Elementary and Secondary Education		
31		Act,	Act, as amended by the Every Student Succeeds Act:		
32		(1)		tion 4625 full-service community schools grants, eligible recipients of which	
33				ude consortia consisting of a local educational agency and one or more	
34				nmunity-based organizations, nonprofit organizations, or other public or	
35		(0)	•	ate entities;	
36		(2)		e I, of which at least one percent of funds must be used to support parent	
37			_	agement activities and research-based practices, including:	
38			(A)	A community-wide needs assessment and plan for community schools;	

1 (B) Professional development on family and community engagement for school 2 personnel; 3 (C) Curriculum development and implementation that connects students to 4 community problems; 5 (D) Hiring a community school coordinator; 6 (E) Out-of-school-time programs; 7 (2) 21st Century Community Learning Centers, which promote academic enrichment 8 and tutoring for students after school hours; and 9 (3) Promise Neighborhood Grants, which provide a continuum of coordinated 10 services in neighborhoods with high poverty and multiple signs of distress as well 11 as schools in comprehensive or targeted improvement status receiving 100 12 percent matching funds, including at least one school with wraparound services. 13 14 **Section 104. Funding for Sustainable Community Schools** 15 The State Education Agency shall make sustainable community schools operational 16 grants of up to [X] available to implement a sustainable community school's strategy. A 17 request-for-proposal process must be used in awarding grants. Proposals will be 18 evaluated on the basis of criteria consistent with this section and other factors 19 adopted by the State Education Agency. Grants shall be for a term of 5 years and shall 20 be renewable at the discretion of the State Education Agency. Grantees can begin 21 implementation immediately or use up to a year of the grant for planning purposes. 22 Before grantees use the grant funding for implementation they must submit a 23 Community School Plan. 24 (b) The application for a grant under this Section must include the following: 25 (1) A baseline analysis of needs at the school site, spearheaded by the lead partner 26 agency and/or school leadership team in collaboration with relevant experts as 27 appropriate, which shall include the following elements: 28 (A) Identification of challenges facing the school; 29 (B) Analysis of the student body, including: 30 Number and percentage of students with disabilities and the needs of 31 these students: 32 (ii) Number and percentage of students who are English learners and the 33 needs of these students; and 34 (iii) Number and percentage of students receiving free or reduced-price lunch and the needs of these students. 35 36 (C) Analysis of enrollment and retention rates for students with disabilities, 37 English learners, and students receiving free or reduced-price lunch;

- (D) Analysis of suspension and expulsion data, including the justification for such disciplinary actions and the degree to which particular populations, including but not limited to students of color, students with disabilities, students who are English learners, and students receiving free or reduced-price lunch are represented among students subject to such actions;
- (E) Analysis of school achievement data disaggregated by major demographic categories, including but not limited to race/ethnicity, English learner status, disability status, and receipt of free or reduced-priced lunch;
- (F) Analysis of current parent engagement strategies and their success;
- (G) Evaluation of the need for and availability of wraparound services, including but not limited to:
  - (i) Mechanisms for meeting students' social, emotional, and physical health needs, which may include coordination of existing services as well as the development of new services based on student needs;
  - (ii) Strategies to create safe and secure school environments and improve school climate and discipline, such as implementing a system of positive behavioral supports and taking additional steps to eliminate bullying.
- (H) Solicitation and analysis of input from parents, the principal, teachers, classified staff, and students on potential improvements to the curriculum, including but not limited to ensuring its cultural appropriateness, aimed at helping all students progress towards attaining academic standards and deriving other benefits from their schooling, along with a description of how this information will be used.
- (2) A baseline analysis of community assets and a strategic plan for utilizing and aligning identified assets. This analysis should include, but not be limited to, a documentation of individuals in the community, faith-based organizations, community and neighborhood associations, colleges, hospitals, libraries, businesses, and social service agencies that may be able to provide support and resources.
- (3) A baseline analysis of needs in the community surrounding the school, spearheaded by the lead partner agency and/or the school leadership team, in collaboration with relevant experts, as appropriate, including but not limited to:
  - (A) The need for high-quality, full-day childcare and early childhood education programs;
  - (B) The need for physical and mental health care services for children and adults;
  - (C) The need for job training and other adult education programming;

1 (D) The need for before- and after-school programs and summer learning 2 opportunities. 3 (4) A sustainable Community School Plan detailing the steps the grantee and 4 partners will take to integrate the 5 elements (referenced in 103(g)) to become a 5 sustainable community school at the school site, including plans for ensuring the 6 following: 7 (A) Timely establishment and consistent operation of the school leadership 8 team; 9 (B) Maintenance of attendance records in all programming components: 10 (C) Maintenance of measurable data showing annual participation and the 11 impact of programming on the participating children and adults; 12 (D) Documentation of meaningful and sustained collaboration between the 13 school and community stakeholders, including local governmental units, 14 civic engagement organizations, businesses, and social service providers; 15 (E) Professional development, the goal of which is to ensure the integration 16 of the principal, teachers, and classified staff into the sustainable 17 community school model and of community school resources into 18 academic and other school planning and activities promoting student 19 success; 20 (F) Establishment and maintenance of partnerships with institutions, such as 21 universities, hospitals, museums, corporations, not-for-profit community 22 organizations, or other community partners, to further the development 23 and implementation of community school programing; 24 (G) Ensuring compliance with the non-discrimination policy described in 25 section 103(b); and 26 A plan for school leadership team development. (H) 27 Grants under this Section shall be available to support the following activities: 28 (1) Up to a year of grant funds may be used to create a comprehensive community 29 school implementation plan; 30 (2) Where the grantee has received funding to provide community school 31 programming at multiple covered school sites, selection and compensation of a 32 Program Director to oversee and coordinate programing across multiple covered 33 school sites; 34 (3) Selection and compensation of a Resource Coordinator at each covered school 35 site; 36 (4) Ongoing convening and consultation of institutional partners; 37 (5) General coordination of programs within and between covered school sites;

1 (6) Professional development for school staff that engages them as full partners in 2 the community school 3 (7) Ongoing monitoring of the impact of community school on participating children 4 and adults; 5 (8) Development of alternative funding strategies to guarantee the long-term 6 sustainability of the community school; 7 (9) Ongoing operation of the school leadership team; and 8 (10) Other activities, both operational and programmatic, which assist in 9 implementation of the plan required under Section 104(d). 10 (d) At the conclusion of each grant term, each sustainable community schools operational 11 grant grantee, spearheaded by the lead partner agency and supported by the school 12 leadership team, shall submit to the State Education Agency and make available at the 13 school site and online, a report describing efforts to integrate community school 14 programming at each covered school site and the impact of the transition to a 15 sustainable community school on participating children and adults. This report shall 16 include, but shall not be limited to, discussion of the following: 17 (1) An assessment of the effectiveness of the grantee in implementing the 18 Community School Plan; 19 (2) Problems encountered in the design and execution of the Community School 20 Plan, including identification of any federal, state, or local statute or regulation 21 impeding program implementation; 22 (3) The operation of the school leadership team and its contribution to successful 23 execution of the Community School Plan; 24 (4) Recommendations for improving delivery of community school programming to 25 students: 26 The number and percentage of students receiving community school 27 programming who had not previously been served; 28 (6) The number and percentage of non-student community members receiving 29 community school programming who had not previously been served; 30 (7) Any improvement in retention among students who receive community school 31 programming; 32 (8) Any improvement in academic achievement among students who receive 33 community school programming; 34 (9) Any changes in students' readiness to enter school, active involvement in learning 35 and in their community, health (physical, social and emotional), and students' 36 relationship with the school and community environment;

(10) An accounting of anticipated budget savings, if any, resulting from the

implementation of the program;

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1 (11) Any improvements to the frequency or depth of families' involvement with their 2 children's education; 3 (12) Assessment of community stakeholder satisfaction; (13) Assessment of institutional partner satisfaction; 4 5 (14) The ability, or anticipated ability, of the grantee and partners to continue to 6 provide services in the absence of future funding under this chapter; 7 (15) Increases in access to services for students and their families; and 8 (16) The degree of increased collaboration among participating agencies and private 9 partners. 10 Before beginning to use operational grant funding, the grantee shall provide the State Education Agency with a sustainable Community School Plan. For schools that opt to 11 12 use their first year of grant funding to plan community school programming and 13 implementation, the sustainable Community School Plan shall be submitted at the end 14 of the first year. The sustainable Community School Plan shall detail the steps the 15 grantee and partners will take to integrate community school programing at the school 16 site and include plans for: 17 (1) Establishing programming that meets the needs indicated by the baseline 18 analyses required under subsections 104(b)(1) and 104(b)(2) above; 19 Timely establishment and consistent operation of the school leadership team; 20 (3) Maintenance of attendance records in all programming components; 21 (4) Maintenance of measurable data showing annual participation and the impact of 22 programming on the participating children and adults; 23 (5) Documentation of meaningful and sustained collaboration between the school 24 and community partners, including local governmental units, civic engagement 25 organizations, businesses, and social service providers; 26 (6) Establishment and maintenance of partnerships with institutions, such as 27 universities, hospitals, museums, corporations, not-for-profit community 28 organizations, or other community partners, to further the development and 29 implementation of community school programming; 30 (7) Establishment and enforcement of a non-discrimination policy ensuring that the 31 community school does not condition participation upon race, ethnic origin, 32 religion, sex, or disability;

(8) Annual evaluation and public reporting on the impact of programming on

(9) Ensuring the continuation of the sustainable community school after the grant

participating children and adults; and

period ends.

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#### **Section 105. Program Evaluation**

- (a) Reports submitted by eligible schools shall be evaluated by the State Education Agency with respect to criteria developed by the State Education Agency. These criteria shall include, but not be limited to, the following:
  - (1) The effectiveness of the school, Local Education Agency, or consortium in implementing the sustainable Community School Plan, including the degree to which the grantee navigated difficulties encountered in the design and operation of the sustainable Community School Plan, including identification of any federal, state, or local statute or regulation impeding program implementation;
  - (2) The extent to which the recommendations of the school leadership team are reflected in the sustainable Community School Plan and the degree to which the school leadership team has been engaged in discussion and decision-making;
  - (3) The extent to which the project has yielded lessons about ways to improve delivery of community school programming to students;
  - (4) The degree to which there has been an increase in the number or percentage of students and non-students receiving community school programming;
  - (5) The degree to which there has been improvement in retention of students and academic achievement among students receiving community school programming;
  - (6) Local budget savings, if any, resulting from the implementation of the program;
  - (7) The degree of community stakeholder and institutional partner engagement;
  - (8) Increases in access to services for students and their families; and
  - (9) The degree of increased collaboration among participating agencies and private partners.
- (b) No later than August 30 of the year following the first full year of operation of the sustainable community school funds program and each year thereafter, the State Education Agency shall report to the Governor and the Legislature on the impact of the sustainable community schools strategy. This report shall be made publicly available at covered school sites and on the State Education Agency website. All data featured in the report shall be made available in machine-readable formats.
- (c) This report shall draw upon the following data sources to provide analysis of the sustainable community schools program's success in addressing the issues set forth in Section [X], the impact of funded initiatives, and recommendations for enhancing the program's effectiveness:
  - (1) Aggregate data from required reports
  - (2) Interviews and other consultation with students, parents, community members, Program Directors, and Resource Coordinators; and
  - (3) Consultation with school leadership teams.

- (d) This report shall include analysis and recommendations related to the potential to replicate the best practices of eligible schools in non-grantee public schools.
- (e) This report shall include a calculation or estimate of cost savings, including budget savings at the state, local, and federal levels in areas such as public health, public safety, and public education resulting from investment in community school programming.

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#### 1 **MODEL STATE LEGISLATION** 2 **Community Schools Formula Grant Program** 3 4 This Act addresses the needs of students, families, and other residents of under-resourced 5 communities through the establishment of sustainable community schools featuring high 6 impact opportunities, collaborations, and services. 7 8 Section . Purpose 9 The purpose of this Act is to— 10 1. Ensure high-quality educational opportunities and improved educational outcomes for 11 all students through investment in sustainable community schools. 12 2. Ensure that State education funding incorporates provisions to adequately fund the 13 planning, development, implementation, and evaluation of sustainable community 14 schools throughout the State. 15 3. Elevate sustainable community schools as a comprehensive solution to problems facing 16 public schools, especially in poor communities. 17 4. Elevate community schools as an important component of a viable long-term public 18 safety strategy that reduces and prevents crimes through the provision of community 19 resources and better academic outcomes. 20 5. Document and evaluate lessons learned from community schools programs to develop a 21 set of best practices to be shared locally, statewide, and nationwide. 22 6. Improve outcomes for schools serving communities with a significant number of low-23 income students. 24 25 **Section 101. Findings** 26 The Legislature finds that— 27 Too many students in the State—particularly students of color and poor students— 28 attend schools that are persistently low-performing. In order to ensure high-quality 29 educational opportunities and improved educational outcomes for all students, the 30 State must invest in approaches that are supported by research and consistent with 31 best practices in the field. 32 (2) This bill builds on more than 20 years of work designing and implementing full-service 33 community schools in high poverty neighborhoods and complements language in the 34 federal Every Student Succeeds Act, which incorporates community schools funding 35 opportunities. 36 (3) Poverty dramatically impacts the education and well-being of children. Studies 37 demonstrate that the results of poverty impact at least the following areas negatively:

physical health outcomes, cognitive outcomes, school achievement outcomes,

- emotional or behavioral outcomes, youth employment, and food security. The school's core mission, to educate a jurisdiction's children, is profoundly dependent on ameliorating the symptoms of poverty as much as possible. Community schools are an effective strategy to combat some of the consequences of poverty and provide all children with an opportunity to thrive.
- (4) Quality and equitable education is a long-term public safety strategy. Measures to reduce school dropouts, increase access to health and mental health services, and improve employment prospects are proven alternatives to expensive, and often inhumane, attempts to reduce crime via criminalization and incarceration. Studies show that a 10 percent increase in the graduation rate leads to a 9.4 percent reduction in the crime rate. This effect may also be multiplied, as an increase in the graduation rate will also lead to an increase in real wages and lower unemployment rates.

  Moreover, a one-year increase in education level reduces the crime rate by 1.7 percent. A report from the Alliance for Excellent Education finds that the nation could save as much as \$18.5 billion in annual crime costs if the high school male graduation rate increased by 5 percentage points.
- (5) The Legislature can drive dramatic improvements in public education, student health, student achievement, and community safety by creating opportunities for local education agencies, schools, and community partners to collaborate in the planning and operation of sustainable community schools and by creating pathways for parents, teachers, other school staff, and members of the broader community to engage meaningfully in these processes.
- (6) In order to ensure that these benefits impact all students throughout the State, the Legislature must update the state formula for funding public education to incorporate provisions that ensure adequate funding for the transformation of all eligible public schools into community schools.

#### Section 102. Definitions

- (a) "Classified staff" means Education Support Professionals and Specialized Instructional Support Personnel of a school, excluding teachers.
- (b) "Covered school site" means any school site at which an eligible school has been funded to provide community school programming under Section 103 or Section 104.
- (c) "Community partner" means a community stakeholder, including but not limited to parents and parent organizations, students and student organizations, early learning programs, the business community, civil rights organizations, civic engagement organizations, advocacy groups, local civic and community-based organizations, local governmental agencies, local school employee organizations, and institutions of higher education.

- (d) "Community organization" means a non-profit organization that has been in existence for 3 years or more, and has a verifiable track record of working with the community surrounding the covered school site on education and other issues.
- (e) "Community school programming" means services, activities, and opportunities described under Section 103(g).
- (f) "Consortium" means a group, consisting of one or more schools or a local education agency, and community partners and/or community organizations (which can include government agencies that are not LEAs) that propose to work with one another to plan and/or implement community school programming pursuant to Section 104.
- (g) "High-quality childcare or early childhood education programming" means educational programming for preschool-aged children grounded in research and consistent with best practices in the field.
- (h) "Lead partner agency" is the organization that joins the school to manage and lead the work of developing and sustaining the community school.
- (i) "Trained health care professional" means a health care practitioner with formal education and clinical training who is credentialed through certification, registration and/or licensure to deliver high-quality patient care services for the identification, prevention, and treatment of diseases, disabilities, and disorders.
- (j) "Relevant experts" means individuals, institutions, or organizations with experience in the design, implementation, or evaluation of programs related to the topics described in this legislation.
- (k) "Education Support Professional" means a classified public school employee of a State or of any political subdivision of a State who works in any school grade in any of the following 9 occupational specialties:
  - (1) Paraprofessional (paraeducator, education assistant, instructional assistant) services.
  - (2) Clerical and administrative services.
  - (3) Transportation services.
  - (4) Food and nutrition services.
  - (5) Custodial and maintenance services.
- (6) Security services.

- (7) Health and student services.
- (8) Technical services.
- (9) Skilled trades.
- (I) "Specialized Instructional Support Personnel" means
  - (1) School counselors, school social workers, and school psychologists.
  - (2) Other qualified professional personnel, such as school nurses, speech language pathologists, and school librarians involved in providing assessment, diagnosis,

counseling, educational, therapeutic, and other necessary services (including related services as that term is defined in the Individuals with Disabilities Education Act) as part of a comprehensive program to meet student needs.

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## Section 103. Sustainable Community School Program Funding

- (a) The State Education Agency shall provide adequate funding to ensure that over the course of no more than [X] years all schools in which 40 percent or more of students are eligible for free or reduced-price lunch are transformed into sustainable community schools, contingent on their submitting an approved application.
- (b) The State Education Agency shall establish and enforce a policy prohibiting discrimination on the basis of race, national origin, religion, sex, disability, sexual orientation, gender expression or identity, housing status, or immigration status in the development and administration of community school programming.
- (c) Sustainable community school operational funds will be provided within the next [X] years to all schools in the State in which 40 percent or more of the students are eligible for free or reduced-price lunch, and which have submitted an approved application pursuant to Section 104. Each new projected community school shall engage in a planning year the year before its projected implementation year and submit a Community School Plan to the State Education Agency and to the community-wide leadership council.
- (d) Eligible schools that have demonstrated readiness to begin operation and submitted a Community School Plan will receive adequate funding, as defined in Section 104(d). Sustainable community school operational funds shall supplement, not supplant, existing services and funds.
- (e) Upon receiving sustainable community school operational funds, each eligible school must establish a Community School Planning and Oversight Team responsible for developing school-specific programming goals, assessing program needs, and overseeing the process of implementing expanded programming at each covered site. The team shall meet the following requirements:
  - (1) The Community School Planning and Oversight Team shall be comprised of 12-15 people with no less than one-third parents/residents, one-third teachers and other classified staff, and include the following stakeholders:
    - (A) PRINCIPAL. The school principal shall be a voting member, not chair the team.
    - (B) COMMUNITY PARTNERS (including representatives from the lead partner agency).
    - (C) PARENTS/RESIDENTS. If the school has a relevant civic association or parentteacher organization, or civic engagement organization (such as a Parent

Teacher Association chapter), the lead partner agency or principal shall ask it to select representatives.

(D) TEACHERS AND CLASSIFIED STAFF. A minimum of one teacher, one Education Support Professional, and one Specialized Instructional Support

- Education Support Professional, and one Specialized Instructional Support Personnel shall represent this group. Where the local employee organization is the exclusive representative for school staff members in one or more of these categories, it shall select the representative from that category. In cases where there is not an exclusive representative but rather competing organizations, the employee organization with the most members shall select the representative for that category of employee.
- (E) Upon selection, the school leadership team shall immediately appoint 2 representatives from the community who are not parents, teachers, classified staff, or students to serve as voting members.
- (F) Following the selection of the community representatives, the school leadership team shall select a chair to guide its work.
- (2) The school leadership team for a high school shall have between 12-15 members, meet the requirements of Section 103(e)(1)(A)-(D), and include 2 students, elected by students of the school, who shall serve as voting members.
- (3) The school leadership team at each eligible covered school site or sites shall be responsible for overseeing baseline analyses. Each such school leadership team shall also have ongoing responsibility for monitoring the development and implementation of sustainable community school operations and programming at each school site and shall issue recommendations to school leadership, the Local Education Agency, and community partners on a regular basis and summarized in an annual report. These reports shall also be made available to the public at the school site and on school and district websites.
- (f) Upon receiving sustainable community school operational funds, each eligible district shall hire a Resource Coordinator to coordinate services at each covered school site. If proposing to serve 3 or more sites, the eligible district shall also hire a Program Director to coordinate activities across covered school sites. Resource Coordinators and Program Directors shall work collaboratively with school leadership and school leadership teams to provide the services and programs that meet school and community needs and priorities.
- (g) Each eligible school must demonstrate how it plans to implement:
  - (1) Positive discipline practices such as restorative justice;
  - (2) Curricula that is engaging, culturally and socially relevant, and academically rigorous;

1		(3)	vvra	aparound supports such as physical and mental health services, social services
2			and	academic enrichment programs;
3		(4)	An e	emphasis on high-quality teaching, not on high-stakes testing; and
4		(5)	Par	ent and community engagement plans so the full community actively
5			par	ticipates in decision-making processes.
6	(h)	In addition, each eligible school shall propose to arrange for the provision of at least 2		
7		of the following types of community school programming at each covered school site:		
8		(1)	Earl	ly childhood:
9			(A)	Early childhood education;
LO			(B)	Programs under the Head Start Act, including Early Head Start programs;
l1			(C)	Child care services;
<b>L</b> 2		(2) Academic:		
13			(A)	Academic support and enrichment activities, including expanded learning
L4				time;
<b>L</b> 5			(B)	Summer or after-school enrichment and learning experiences;
<b>L</b> 6			(C)	Job training, internship, and apprenticeship opportunities (such as building
L7				trades apprenticeship and/or industry certification programs) and career
L8				counseling services;
L9			(D)	Programs that provide assistance to students who have been truant,
20				suspended, or expelled;
21			(E)	GED programs for youth and community members;
22			(F)	Specialized instructional support services;
23			(G)	College classes, early college high school model;
24		(3) Parental involvement:		
25			(A)	Programs that promote parental involvement and family literacy;
26			(B)	Parent leadership development activities;
27			(C)	Parenting education activities;
28		(4)	Mei	ntal and physical health:
29			(A)	Mentoring and other youth development programs, including peer
30				mentoring and conflict mediation;
31			(B)	Youth leadership development opportunities;
32			(C)	Juvenile crime prevention and rehabilitation programs;
33			(D)	Home visitation services by teachers and other professionals;
34			(E)	Developmentally appropriate physical education;
35			(F)	Nutrition services;
36			(G)	Primary health and dental care;
37			(H)	Mental health counseling services;
38		(5)	Con	nmunity involvement:

- (A) Service and service-learning opportunities;
- (B) Adult education, including instruction in English as a second language;
- (C) Homeless prevention services, affordable housing, and mortgage revision services;
- (D) Community development/organizing training/opportunities; and/or
- (E) Other programming designed to meet school and community needs and community development opportunities identified through the school leadership team analysis described in 103(e)(3).

#### **Section 104. Funding for Sustainable Community Schools**

- (a) The State Education Agency shall make sustainable community schools operational funds of no less than [X] available to implement a statewide sustainable community school's strategy at all schools in the state in which 40 percent or more of its students are eligible for free- or reduced-price lunch.
- (b) Each new projected community school shall engage in a planning year the year before its projected implementation year and submit its Community School Plan to the community-wide leadership council no later than February 1. The council shall inform the school of its approval or recommendations for improvement no later than May 1. Planning funds shall be appropriated in an amount sufficient to cover the enumerated projected costs for both planning and implementation.
- (c) Before eligible schools receive funding for implementation they must submit a Community School Plan.
- (d) The State Education Agency shall provide adequate funding to all eligible schools within the next [X] years to ensure that all eligible schools have the funding required to be a sustainable community school. The funds shall be adequate to support:
  - (1) COMMUNITY SCHOOL SITE COORDINATOR. The state agency shall provide the salary for the Community Site Coordinator. The salary will be based on the average pay for a vice principal in [school district] and will include funding for an average benefit package, plus provision for supports such as office equipment, emergency funds, and funds available to take advantage of special opportunities for services and supports for children and families. Five to 10 percent of the amount that is included for every community school is recommended as the level of funding to be utilized to finance the pay, benefits, and supports enumerated in this section.
  - (2) OUT-OF-SCHOOL-TIME PROGRAM. The out-of-school-time program will support at least one-fourth of the students in the school. The state agency should provide elementary and middle schools with at least \$24 per day per slot during the school year and \$32 per day per slot in the summer, and teen/high school

1 programs with at least \$32 per day per slot during the school year and \$44 per 2 day per slot in the summer. 3 (3) LEADERSHIP COUNCIL AND MANAGEMENT SUPPORT ENTITY. Each eligible school 4 should receive \$20,000 per school, including costs for staffing, professional 5 development, and evaluation. 6 (4) Planning funds shall be appropriated each year in an amount sufficient to cover 7 the enumerated projected costs for both planning and implementation. Each new 8 projected community school shall engage in a planning year the year before its 9 projected implementation year and submit its proposed plan of implementation 10 to the community-wide leadership council no later than February 1. The council 11 shall inform the school of its approval or recommendations for improvement no 12 later than May 1. 13 The state-local wealth-equalization share shall be calculated and be identical to that of 14 the state's education adequacy/equity funding formula. Any current funds being spent 15 on community schools shall count toward any required local share. All funds generated 16 shall, in fact, be used for community schools. 17 Implementation should occur statewide for all eligible schools within [X] years. The 18 rate of implementation shall depend on: (1) How many schools meet the 40 percent standard of concentrated poverty [or 19 20 whatever standard a given state determines is appropriate]; 21 (2) An assessment of capacity to deliver each new cohort of community schools at a 22 quality level [staffing, needs assessment, etc.]; 23 (3) Available additional funding. 24 In order to receive sustainable community schools operational funds, eligible schools 25 must complete a Community School Plan that includes: 26 (1) A baseline analysis of needs at the school site, spearheaded by the lead partner 27 agency and/or school leadership team in collaboration with relevant experts, as 28 appropriate, which shall include the following elements: 29 (A) Identification of challenges facing the school. 30 Analysis of the student body, including: 31 Number and percentage of students with disabilities and the needs of 32 these students; 33 (ii) Number and percentage of students who are English learners and the 34 needs of these students; and 35 (iii) Number and percentage of students receiving free or reduced-price 36 lunch and the needs of these students. 37 Analysis of enrollment and retention rates for students with disabilities,

English learners, and students receiving free or reduced-price lunch;

1 (D) Analysis of suspension and expulsion data, including the justification for 2 such disciplinary actions and the degree to which particular populations, 3 including but not limited to students of color, students with disabilities, 4 students who are English learners, and students receiving free or reduced-5 price lunch are represented among students subject to such actions; 6 (E) Analysis of school achievement data disaggregated by major demographic 7 categories, including but not limited to race/ethnicity, English learner status, 8 disability status, and receipt of free or reduced-price lunch; 9 (F) Analysis of current parent engagement strategies and their success; 10 (G) Evaluation of the need for and availability of wraparound services, including 11 but not limited to: 12 Mechanisms for meeting students' social, emotional, and physical 13 health needs, which may include coordination of existing services as 14 well as the development of new services based on student needs; 15 Strategies to create safe and secure school environments and improve 16 school climate and discipline, such as implementing a system of 17 positive behavioral supports, and taking additional steps to eliminate 18 bullying; and 19 (iii) Solicitation and analysis of input from parents, the principal, teachers, 20 classified staff, and students on potential improvements to the 21 curriculum, including but not limited to ensuring cultural 22 appropriateness aimed at helping all students progress towards 23 attaining academic standards and deriving other benefits from their 24 schooling, along with a description of how this information will be 25 used. (h) A baseline analysis of community assets and a strategic plan for utilizing and aligning 26 27 identified assets. This analysis should include, but not be limited to, documenting 28 individuals, faith-based organizations, community and neighborhood associations, 29 colleges, hospitals, libraries, businesses, and social service agencies that may be able 30 to provide support and resources. 31 A baseline analysis of needs in the community surrounding the school, spearheaded by (i) 32 the lead partner agency and/or the school leadership team, in collaboration with 33 relevant experts, as appropriate, including but not limited to: (1) The need for high-quality, full-day childcare and early childhood education 34 35 programs; 36 The need for physical and mental health care services for children and adults; (2) 37 (3) The need for job training and other adult education programming; and

1 (4) The need for before- and after-school programs and summer learning 2 opportunities. 3 (i) The Community Schools Plan must also include a clear articulation of how each school 4 will implement: 5 (1) Positive discipline practices such as restorative justice; 6 (2) Curricula that is engaging, culturally and socially relevant, and academically 7 rigorous; 8 (3) Wraparound supports such as physical and mental health services, social services, 9 and academic enrichment programs; 10 (4) An emphasis on high-quality teaching, not on high-stakes testing; and 11 (5) Parent and community engagement plans so the full community actively 12 participates in decision-making processes. 13 (k) The Community Schools Plan must also detail the steps that will be taken to ensure the 14 following: 15 (1) Timely establishment and consistent operation of the school leadership team; 16 (2) Maintenance of attendance records in all programming components; 17 (3) Maintenance of measurable data showing annual participation and the impact of 18 programming on participating children and adults; 19 (4) Documentation of meaningful and sustained collaboration between the school 20 and community stakeholders, including local governmental units, civic 21 engagement organizations, businesses, and social service providers; 22 (5) Professional development, the goal of which is to ensure integration of the 23 principal, teachers, and classified staff into the sustainable community school 24 model and community school resources into academic and other school planning 25 and activities promoting student success. 26 (6) Establishment and maintenance of partnerships with institutions, such as 27 universities, hospitals, museums, corporations, not-for-profit community 28 organizations, or other community partners, to further the development and 29 implementation of community school programming; 30 (7) Ensuring compliance with the non-discrimination policy described in 103(b); 31 (8) Plan for school leadership team development; 32 (I) Eligible schools must integrate into their operations funding and services accessed from any among the following provisions of the Elementary and Secondary Education 33 34 Act, as amended by the Every Student Succeeds Act: 35 (1) Section 4625 full-service community schools grants, eligible recipients of which

include consortia consisting of a local educational agency and one or more

community-based organizations, nonprofit organizations, or other public or

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private entities;

1 (2) Title I, of which at least one percent of funds must be used to support parent 2 engagement activities and research-based practices, including: 3 (A) A community-wide needs assessment and plan for community schools; 4 (B) Professional development on family and community engagement for school 5 personnel; 6 (C) Curriculum development and implementation that connects students to 7 community problems; 8 (D) Hiring a community school coordinator; 9 (E) Out-of-school-time programs; 10 (3) 21st Century Community Learning Centers, which promote academic enrichment 11 and tutoring for students after school hours; and 12 (4) Promise Neighborhood Grants, which provide a continuum of coordinated 13 services in neighborhoods with high poverty and multiple signs of distress as well 14 as schools in comprehensive or targeted improvement status receiving 100 15 percent matching funds, including at least one school with wraparound services. 16 (m) Sustainable community schools operational funds shall be available to support the 17 following activities: 18 (1) The development of a comprehensive community school implementation plan; 19 (2) Where the districts have received funding to provide community school 20 programming at multiple covered school sites, selection and compensation of a 21 Program Director to oversee and coordinate programing across multiple covered 22 school sites; 23 (3) Selection and compensation of a Resource Coordinator at each covered school 24 site; 25 (4) Ongoing convening and consultation of institutional partners; 26 (5) General coordination of programs within and between covered school sites; 27 (6) Professional development for school staff that engages them as full partners in 28 the community school 29 (7) Ongoing monitoring of the impact of community school on participating children 30 and adults; 31 (8) Development of alternative funding strategies to guarantee the long-term 32 sustainability of the community school; 33 (9) Ongoing operation of the school leadership team; and 34 (10) Other activities, both operational and programmatic, which assist in 35 implementation of the Community School Plan. 36 ANNUAL REPORT. At the conclusion of the first 5 years, each eligible school district 37 receiving sustainable community schools operational funds, spearheaded by the lead 38 partner agency and supported by the school leadership team, shall submit to the State

Education Agency and make available at the school site and online a report describing 1 2 efforts to integrate community school programming at each covered school site and 3 the impact of the transition to a sustainable community school on participating 4 children and adults. This report shall include, but shall not be limited to, discussion of: 5 (1) An assessment of the effectiveness of the eligible school in implementing the 6 Community School Plan; 7 (2) Problems encountered in the design and execution of the Community School 8 Plan, including identification of any federal, state, or local statute or regulation 9 impeding program implementation; 10 (3) The operation of the school leadership team and its contribution to successful 11 execution of the Community School Plan; 12 (4) Recommendations for improving delivery of community school programming to 13 students: (5) The number and percentage of students receiving community school 14 15 programming who had not previously been served; 16 (6) The number and percentage of non-student community members receiving 17 community school programming who had not previously been served; 18 (7) Any improvement in retention among students who receive community school 19 programming; 20 (8) Any improvement in academic achievement among students who receive 21 community school programming; 22 (9) Any changes in students' readiness to enter school, active involvement in learning 23 and community, health (physical, social, and emotional) and students' 24 relationship with the school and community environment; 25 (10) An accounting of anticipated budget savings, if any, resulting from the 26 implementation of the program; 27 (11) Any improvements to the frequency or depth of families' involvement with their 28 children's education: 29 (12) Assessment of community stakeholder satisfaction; 30 (13) Assessment of institutional partner satisfaction; 31 (14) The ability, or anticipated ability, of the eligible school and partners to continue 32 to provide services in the absence of future funding under this chapter; 33 (15) Increases in access to services for students and their families; and 34 (16) The degree of increased collaboration among participating agencies and private

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partners.

#### **Section 105. Program Evaluation**

- (a) Reports submitted by eligible schools shall be evaluated by the State Education Agency with respect to criteria developed by the State Education Agency. These criteria shall include, but not be limited to, the following:
  - (1) The effectiveness of the school, Local Education Agency, or consortium in implementing the sustainable Community School Plan, including the degree to which the grantee navigated difficulties encountered in the design and operation of the sustainable Community School Plan, including identification of any federal, state, or local statute or regulation impeding program implementation;
  - (2) The extent to which the recommendations of the school leadership team are reflected in the sustainable Community School Plan and the degree to which the school leadership team has been engaged in discussion and decision-making;
  - (3) The extent to which the project has yielded lessons about ways to improve delivery of community school programming to students;
  - (4) The degree to which there has been an increase in the number or percentage of students and non-students receiving community school programming;
  - (5) The degree to which there has been an improvement in retention of students and improvement in academic achievement among students receiving community school programming;
  - (6) Local budget savings, if any, resulting from the implementation of the program;
  - (7) The degree of community stakeholder and institutional partner engagement;
  - (8) Increases in access to services for students and their families; and
  - (9) The degree of increased collaboration among participating agencies and private partners.
- (b) No later than August 30 of the year following the first full year of operation of the sustainable community school funds program and each year thereafter, the State Education Agency shall report to the Governor and the Legislature on the impact of the sustainable community schools strategy. This report shall be made publicly available at covered school sites and on the State Education Agency website. All data featured in the report shall be made available in machine-readable formats.
- (c) This report shall draw upon the following data sources to provide analysis of the Sustainable Community Schools Program's success in addressing the issues set forth in Section [X], the impact of funded initiatives, and recommendations for enhancing the program's effectiveness:
  - (1) Aggregate data from required reports
  - (2) Interviews and other consultation with students, parents, community members, Program Directors, and Resource Coordinators; and
  - (3) Consultation with school leadership teams.

(d) This report shall include analysis and recommendations related to the potential to replicate the best practices of eligible schools in non-grantee public schools.

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(e) This report shall include a calculation or estimate of cost savings, including budget savings at the state, local, and federal levels in areas such as public health, public safety, and public education resulting from investment in community school programming.

#### 1 **MODEL STATE LEGISLATION** 2 **Charter School Accountability** 3 4 This Act upgrades charter school accountability safequards to protect the needs and interests of 5 all students, families, communities, and taxpayers. 6 7 Section \_\_\_\_\_. Short Title 8 This Act shall be known as the "Charter Schools Accountability Safeguards Act." 9 10 Section . Purpose 11 It is the purpose of this Act to increase accountability among charter schools in the State in 12 order to protect the needs and interests of students, families, communities, and taxpayers. 13 14 Section \_\_\_\_\_. Equitable Student Enrollment Practice 15 (a) Charter schools in the State for which enrollment is not limited to students with 16 disabilities, including students with severe disabilities or English learners, shall seek 17 enrollment of students with disabilities, including students with severe disabilities and 18 English learners, in proportions comparable to the general population of the school 19 district within which the charter school is located. 20 (b) Where a particular charter school's enrollment of the populations described in (a) is 21 more than 2 percent lower than that of the traditional school district average, the 22 school shall work with its authorizer to develop a plan specifying measures it will take 23 to eliminate such under-enrollment and publish the plan on the school's website. 24 (c) The authorizer shall be responsible for providing technical assistance to assist with 25 compliance, monitoring compliance, and taking appropriate enforcement actions. 26 27 Section . Fiduciary Duty and Conflicts of Interest 28 With public input, The State Education Agency shall develop, promulgate, monitor, and enforce 29 comprehensive legally binding rules establishing fiduciary duties for officers, directors, and 30 employees of charter schools and prohibitions against conflicts of interest among officers, 31 directors, and employees of charter schools, management organizations, and related entities. 32 The State Education Agency shall provide technical assistance in the form of outreach to 33 impacted parties to explain the rules and assist with compliance. Such rules shall: 34 (1) Be tailored to take full account of the differences between charter and traditional 35 public sector governance structures; 36 Be at least comparable in strength and scope to fiduciary duty and conflict of interest 37 regulations applicable to the traditional sector;

- (3) Establish that charter school officers, directors, and employees occupy positions of trust when they handle the money or property of the charter school;
- (4) Prohibit charter school directors, managers, and employees from dealing with the charter school as an adverse party or dealing on behalf of an adverse party in any matter connected with their duties;
- (5) Prohibit charter school directors, managers, and employees from holding or acquiring any pecuniary or personal interest that conflicts with the interests of the charter school;
- (6) Prohibit education management organizations from entering into any transaction with a related party—including any related entity formed for the purpose of managing or providing support to a charter school or group of related charter schools, and any direct or indirect wholly-owned subsidiary of any such entity—if the transaction benefits the education management organization, the related party, or both; and
- (7) Provide civil remedies and criminal penalties for any breach of the fiduciary duties and conflict-of-interest prohibitions specified above.

## Section \_\_\_\_\_. Public Appointment and Removal of Charter School Governing Board

#### Members

Each charter school's governing board members are to be appointed by its traditional school district authorizing body, as a political subdivision of the State. Each charter school's authorizer has the authority to remove members of a charter school's governing board where any members have violated their fiduciary responsibilities or the applicable conflict-of-interest

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## Section \_\_\_\_\_. Charter School Access to Books and Records of Education Management

#### 26 Organizations

A charter school's governing board shall have access to all books and records of any education management organization with which the board has contracted to manage the school.

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#### Section \_\_\_\_\_. Prohibition against Use of Parent Contracts

Charter schools may not require, as a condition for admission or retention of their child in that school, that parents or guardians commit to minimum contributions of time assisting at the charter schools their children attend, or take this factor into consideration in making admission or retention decisions.

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#### Section \_\_\_\_\_. Cross-sector Multi-year School Plan

The State Education Agency shall develop with public input, promulgate, monitor, and enforce regulations establishing a process by which school districts, charter school authorizers, and

- 1 charter schools will develop and regularly update a multi-year school plan that includes
- 2 projected demographic changes, criteria for new school openings or closings, and equitable
- 3 geographic distribution of schools and students to ensure that all have access to schools in their
- 4 communities and a range of specialized programs. Such regulations shall ensure robust public
- 5 input into the development of multi-year plans aimed at ensuring equity and transparency
- 6 across the district and provide for the availability to community members of the plan and the
- 7 impact statements prior to a mandatory community input hearing, which authorizers shall hold
- 8 prior to deciding on pending charter applications. The State Education Agency shall provide
- 9 guidance and other forms of technical assistance to facilitate compliance with this provision.

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## Section \_\_\_\_\_. Local Impact Statement

- 12 The State Education Agency shall develop with public input, promulgate, monitor, and enforce
- 13 regulations requiring charter school authorizers, in coordination with the unified schools plan,
- 14 to prepare an impact statement prior to the mandatory community input hearing referenced in
- 15 Section [X]. The impact statement shall assess the school's impact, if it were to be approved, on
- the unified schools plan in Section [X]. Considerations for the impact statement may include,
- but are not limited to, the impact that the charter school will have on local public schools'
- 18 financing, enrollment, transportation, building use and access, and overall student success. The
- 19 State Education Agency shall provide guidance and other forms of technical assistance to
- facilitate compliance with this provision. An updated impact statement is needed for any
- 21 renewal.

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#### Section . Statewide Impact Report

- 24 The State Education Agency shall prepare, and publish on its website, an annual assessment of
- 25 the impact of charter schools on school districts. This assessment shall include a review and
- 26 assessment of the flow of funding between sectors, student enrollment trends, and educational
- 27 outcomes. The assessment shall also identify noteworthy innovative or promising practices
- 28 within its charter sector and document efforts that lead to cross-sector sharing of promising
- 29 practices.

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### Section \_\_\_\_\_. Appeal of District Authorizer Denial of Applications to State Education Agency

- 32 The denial of a charter application by a school district authorizer may be appealed to a
- disinterested arbiter and according to procedures established by the State Education Agency.
- 34 This appellate body shall review appealed charter application denials and reverse and remand
- 35 to the school district authorizer for reconsideration of the application only where it finds the
- 36 reasons given for the denial by the school district authorizer to have been arbitrary and
- 37 capricious. It shall state in writing the grounds for its decisions.

### Section . School Accountability Requirements

- 2 Any school accountability provisions that apply to the State's public schools apply equally to
- 3 charter schools, including any provisions pertaining to identified schools. Any performance
- 4 agreement provisions between charter schools and their authorizers which are inconsistent
- 5 with the State's school accountability provisions do not apply.

# 7 Section . Staff Qualifications

- 8 Charter school principals, teachers, and support staff shall meet the same qualification
- 9 standards that apply to principals, teachers, and support staff in the State's traditional public
- school systems, including licensure and/or certification requirements, ongoing professional
- 11 development obligations, and any endorsements.

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## Section \_\_\_\_\_. Charter School Authorizer Authority

- 14 Charter school authorizers have full legal authority to inspect and obtain copies of any books
- and records of the charter schools they authorize, including all contracts entered into by the
- 16 charter schools and payments made under those contracts, and conduct a review or audit of
- educational performance and financial operations of the charter schools they authorize.

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### Section \_\_\_\_\_. Charter School Authorizer Accountability

- 20 Consistent with Section 4303 of the Elementary and Secondary Education Act, as amended by
- 21 the Every Student Succeeds Act, with public input the State Education Agency shall develop,
- 22 promulgate, monitor, and enforce regulations holding charter school authorizers responsible
- for monitoring the educational performance and financial operations of all charter schools that
- they have authorized. Such policies shall include the following:
  - (1) Performance standards for charter school authorizers;
  - (2) A standardized and public charter school authorizer performance reporting system that discloses, for each authorizer in each school year, the number of applications received; number approved; the name, location, and status of each authorized school; and all charter school closures, decisions to deny renewal of charters, or decisions to cancel charters, including reasons for the closures, non-renewal decisions, or cancellation decisions;
  - (3) Provision of technical assistance to help authorizers meet performance standards; and
  - (4) Authority on the part of the State Education Agency to suspend or revoke an authorizer's authority to approve or renew charter applications on the basis of poor performance, including published criteria for such suspensions or revocations based on the educational and/or financial performance of the schools they authorize, along with a protocol or policy for re-assigning authorizer responsibilities for each such school to another appropriate authorizer and assisting with the necessary transition.

- **Section** \_\_\_\_\_. **Orderly Authorizer Transition** [in States which presently permit non-school district authorizers and opt to shift to a system of entirely traditional school district authorizers]
  - (a) With public input, the State Education Agency shall develop, promulgate, monitor, and enforce regulations governing the transition of authorizer responsibilities from non-school district authorizers to school district authorizers for all new charter applications, to take effect no later than one year following the date of enactment of this legislation. Such regulations shall also govern the transition of authorizer responsibilities from non-school district to school district authorizers for charter schools currently authorized by non-school district authorizers, to take effect not later than the expiration of the current approval period for each such school.
  - (b) Such regulations shall require that charter applications be submitted to the school district exercising authority over the geographic area within which each charter school is located.
  - (c) Such regulations shall prohibit submission of a charter application to a school district authorizer other than the one exercising authority over the geographic area within which each charter school is located.
  - (d) The State Education Agency shall provide guidance and other forms of technical assistance to facilitate compliance with this provision.

#### Section \_\_\_\_\_. Cap on Number of Charter Schools

- (a) The number of charter schools in operation in the State shall not at any time exceed the existing cap, or if no cap exists on the date of passage of this legislation, the state-determined cap that must be adopted within 60 days of the passage of this legislation. Each individual charter school shall count as one unit against the cap. The State Education Department shall issue regulations and guidelines establishing processes to ensure implementation of this provision.
- (b) Effective on the date of passage of this legislation, no new charter schools shall be approved to open in the State until the authorizer demonstrates that it has capacity to vigorously monitor additional charter schools in terms of educational performance and financial operations.

1	MODEL STATE LEGISLATION				
2	Charter School Transparency				
3					
4	This Act updates the transparency and reporting requirements for charter schools to bring ther				
5	in line with those of all other public schools.				
6					
7	Section Short Title				
8	This Act shall be known as the "Charter Schools Transparency Act."				
9					
LO	Section Purpose				
l1	It is the purpose of this Act to upgrade the transparency safeguards applicable to charter				
L2	schools in the State in order to protect the needs and interests of all students, families,				
L3	communities, and taxpayers.				
L4					
L5	Section Applicability of Open Meetings and Records				
L6	Charter schools in the State shall be subject to the same with respect to open meetings and				
L7	open records laws and regulations in the State. Charter schools shall be treated in the same				
l8 l9	manner and to the same extent as [traditional] public schools and school boards in the State.				
20	Section Applicability of Independent Financial Audit Requirements and Public				
21	Disclosure				
22	All charter schools in the State, and all education management organizations that enter into				
23	management services contracts with charter schools in the State, shall ensure that annual				
-9 24	independent audits of their financial statements are conducted and that the results of such				
25	audits, along with any management letters issued in connected with such audits, are made				
26	available publicly in such manner and in such form as may be prescribed by the [state agency				
27	responsible for the regulation of such matters conducted by other similarly situated businesse				
28	in the State.]				
29					
30	Section Charter School Disclosures				
31	As a condition of operating in the State, any charter school shall establish a website and shall,				
32	for the purpose of informing the public, publish on its website—				
33	(1) Charter documents relevant to the establish of the charter school;				
34	(2) Any performance agreements in effect between the charter school and its authorizer				
35	(3) A description of the school's program, including courses and programs offered;				
36	(4) Information regarding the provision of transportation services for students enrolled in				
37	the school, and any charges for transportation:				

(5) Information regarding the provision of means and snacks served at the charter school, 1 2 and the availability of free or reduced-priced meals, including information on eligibility 3 criteria for such meals; 4 (6) Annual student attrition rates, disaggregated by grade level; 5 (7) Annual teacher attrition rates; (8) Amounts of non-public funding, the sources of those funds, including the duration of 6 7 philanthropic funding commitments; and 8 The names of legal title holders of land and buildings that the charter school utilizes, (9) 9 and a description of any public subsidies used to directly or indirectly purchase or lease 10 such property. 11 12 Section . Transfers of Property 13 Any transfer of publicly owned property to private parties in connection with the operation of 14 any charter schools in the State is prohibited absent full disclosure and remuneration, which remuneration may not be made with public funds. 15 16

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Section \_\_\_\_\_. Effective Date

This Act shall be effective upon enactment.